## SIXTEENTH GUAM LEGISLATURE 1981 (FIRST) Regular Session

## CERTIFICATION OF PASSAGE OF AN ACT TO THE GOVERNOR

This is to certify that Bill No. 480, "An Act to add new Article 2 to Chapter 70 of Title 9 of the Guam Code Annotated prohibiting discrimination on the basis of race, color, religion, ancestry, national origin, sex, or place of birth in regard to housing accommodations", was on the 7th day of December 1981, duly and regularly passed.

	The second secon	-
	FRANK F. BLAS Acting Speaker	
THOMAS C. CRISOSTOMO		
Legislative Secretary	annow this and	day of
This Act was received by the	1, at $\frac{8}{45}$ octor	k A.M.

SHERRA L. FRANCISCO
Assistant Staff Officer
Governor's Office

APPROVED:

PAUL M. CALVO Governor of Guam

DATED:  $\frac{12-31-81}{16-54}$ 

## SIXTEENTH GUAM LEGISLATURE 1981 (FIRST) Regular Session

Bill No. 480
(As Amended by the Committee on Housing, Community Development & Resources)

Introduced by:

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J. Q. Torres, P. F. Perez, Jr.

AN ACT TO ADD NEW ARTICLE 2 TO CHAPTER 70 OF TITLE 9 OF THE GUAM CODE ANNOTATED PROHIBITING DISCRIMINATION ON THE BASIS OF RACE, COLOR, RELIGION, ANCESTRY, NATIONAL ORIGIN, SEX, OR PLACE OF BIRTH IN REGARD TO HOUSING ACCOMMODATIONS.

BE IT ENACTED BY THE PEOPLE OF THE TERRITORY OF GUAM:

Section 1. A new Article 2 is added to Chapter 70 of Title

9 of the Guam Code Annotated to read:

## "ARTICLE 2

Discrimination in Housing Accommodations

Section 70.45. Declaration of Policy. It is hereby
declared to be the policy of the territory of Guam in the
exercise of its police power for the public safety, public
health, and general welfare to assure equal opportunity
to all persons to live in decent housing facilities regardless of race, color, religion, sex or national origin and,
to that end, to prohibit discrimination in housing by any
person.

Section 70.46. Definitions. When used in this Article:

- (1) 'discrimination' or 'discriminatory housing practice' means any difference in treatment based upon race, color, religion, sex, or national origin, or any act that is unlawful under this Article;
- (2) 'financial institution' includes any person, as defined herein, engaged in the business of lending money or guaranteeing losses;

(3) 'housing accommodation' or 'dwelling' means any building, mobile home or trailer, structure, or portion thereof which is occupied as, or designed, or intended for occupancy as a residence by one or more families, and any vacant land which is offered for sale or lease for the construction or location thereon of any such building, mobile home or trailer, structure, or portion thereof or any real property, as defined herein, used or intended to be used for any of the purposes set forth in this subsection;

- (4) 'mortgage broker' means an individual who is engaged in or who performs the business or services of a mortgage broker as the same are defined in the Government Code;
- (5) 'open market' means the market which is informed of the availability for sale, purchase, rental or lease of any housing accommodation, whether informed through a real estate broker or by advertising by publication, signs or by any other advertising methods directed to the public or any portion thereof, indicating that the property is available for sale, purchase, rental or lease;
- (6) 'owner' includes a lessee, sub-lessee, co-tenant, assignee, managing agent or other person having the right of ownership or possession, or the right to sell, rent or lease any housing accommodation;
- (7) 'person' includes individuals, children, firms, associations, joint adventures, partnerships, estates, trusts, business trusts, syndicates, fiduciaries, corporations and all other groups or combinations;

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- (8) 'real property' includes buildings, structures, lands, tenements, leaseholds, cooperatives and condominiums; and
- 'real estate broker' or 'real estate salesman' includes any individual, qualified by law, who, for a fee, commission, salary or for other valuable consideration, or who with the intention or expectation of receiving or collecting same, lists, sells, purchases, rents, or leases any housing accommodations, including options thereupon, or who negotiates or attempts to negotiate such activities; or who advertises or holds himself out as engaged in such activities; or who negotiates or attempts to negotiate a loan, secured by a mortgage or other encumbrance, upon transfer of any housing accommodation; or who is engaged in the business of charging an advance fee or contracting for collecting of a fee in connection with a contract whereby he undertakes or promote the sale, purchase, rental or lease of any housing accommodation through its listing in a publication issued primarily for such purpose; or an individual employed by or acting on behalf of any of these.

Section 70.47. Unlawful Practices. In connection with any of the transactions set forth in this Section, which affect any housing accommodation on the open market, or in connection with any public sale, purchase, rental or lease of any housing accommodation, it shall be unlawful within the territory for a person, owner, financial institution, real estate broker or real estate salesman, or any representative of the above, to:

(1) refuse to sell, purchase, rent or lease, or deny to or withhold any housing accommodation from a person because of his race, color, religion, ancestry, national origin, sex or place of birth;

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(2) to discriminate against a person in the terms, conditions or privileges of the sale, purchase, rental or lease of any housing accommodation, or in the furnishing of facilities of services in connection therewith;

- (3) to refuse to receive or transmit a bona fide offer to sell, purchase, rent or lease any housing accommodation from or to a person because of his race, color, religion, ancestry, national origin, sex or place of birth;
- (4) to refuse to negotiate for the sale, purchase rental or lease of any housing accommodation to a person because of his race, color, religion, ancestry, national origin, sex or place of birth;
- (5) to represent to a person that any housing accommodation is not available for inspection, sale, purchase, rental or lease when in fact it is so available, or to refuse to permit a person to inspect any housing accommodation, because of his race, color, religion, or national origin, sex or place of birth;
- (6) to make, publish, print, circulate, post or mail, or cause to be made, published, printed, circulated, posted or mailed, any notice, statement or advertisement, or to announce a policy, or to sign or to use a form or application for the sale, purchase, rental, lease or financing of any housing accommodation, or to make a record of inquiry in connection with the prospective sale, purchase, rental, lease or financing of any housing accommodation, or to make a record of inquiry in connection with the prospective sale, purchase, rental, lease or financing of any housing accommodation, which indicates any discrimination or any intent to make a discrimination;

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(7) to offer, solicit, accept or use a listing of any housing accommodation for sale, purchase, rental or lease with the understanding that a person may be subjected to discrimination in connection with such sale, purchase, rental or lease, or in the furnishing of facilities or services in connection therewith;

- (8) to induce directly or indirectly, or attempt to induce directly or indirectly, the sale, purchase, rental or lease, or the listing for any of the above, of any housing accommodation by representing that the presence or anticipated presence of persons of any particular race, color, religion, sex or national origin or place of birth in the area to be affected by such sale, purchase, rental or lease will or may result in either:
  - (a) the lowering of property values in the area,
  - (b) an increase in criminal or antisocial behavior in the area, or
  - (c) a decline in the quality of schools serving the area;
- (9) to make any misrepresentations concerning the listing for sale, purchase, rental or lease, or the anticipated listing for any of the above, or the sale, purchase, rental or lease of any housing accommodation in any area in the territory for the purpose of including or attempting to induce any such listing or any of the above transactions;

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(10) to engage in, or hire to be done, or to conspire with others to commit acts or activities of any nature, the purpose of which is to coerce, cause panic, incite unrest or create or play upon fear, with the purpose of either discouraging or inducing, or attempting to induce, the sale, purchase, rental or lease, or the listing for any of the above, of any housing accommodation;

(11) to retaliate or discriminate in any manner

- (11) to retaliate or discriminate in any manner against a person because he has opposed a practice declared unlawful by this Article, or because he has filed a complaint, testified, assisted or participated in any manner in any investigation, proceeding, hearing or conference under this Article;
- (12) to aid, abet, incite, compel or coerce any person to engage in any of the practices prohibited by this Article, or to obstruct or prevent any person from complying with the provisions of this Article, or any order issued thereunder;
- (13) by canvassing, to commit any unlawful practices prohibited by this Article;
- (14) otherwise to deny to, or withhold any housing accommodation from a person because of his race, color, religion, ancestry, national origin, sex or place of birth;
- (15) for any bank, savings and loan association, insurance company or other corporation, association, firm or enterprise whose business consists in whole or in part, in the making of commercial real estate loans, to deny a loan or other financial assistance to a person applying

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therefor for the purpose of purchasing, constructing, improving, repairing or maintaining a dwelling, or to discriminate against him in the fixing of the amount, interest rate, duration, or other terms or conditions of such loans or other financial assistance, because of the race, color, religion, sex, or national origin of such person or of any person associated with him in connection with such loan or other financial assistance or the purposes of such loan or other financial assistance or of the present or prospective owners, lessees, tenants, or occupants of the dwelling or dwellings in relation to which such loan or other financial assistance is to be made or given; or

(16) to deny any qualified person access to or membership or participation in any multiple-listing service, real estate brokers' organization, or other service, organization, or facility relating to the business of selling or renting dwellings, or to discriminate against him in the terms or conditions of such access, membership, or participation on account of race, color, religion, sex or national origin.

Section 70.48. Exemptions. This Article shall not apply to:

(1) a religious organization, association, or society or any nonprofit institution or organization operating, supervised, or controlled by or in conjunction with a religious organization, association, or society, which limits the sale, rental, or occupancy of dwellings which it owns or operates for other than commercial purposes to persons of the same religion,

or which gives preference to such persons, unless membership in such a religion is restricted on account of race, color, sex or national origin;

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- (2) a private club not in fact open to the public, which, as an incident to its primary purpose or purposes, provides lodgings which it owns or operates for other than a commercial purpose, and which limits the rental or occupancy of such lodgings to its members or gives preference to its members;
- (3) any single-family house sold or rented by an owner; provided, that such private individual owner does not own more than three (3) such single-family houses at any one time; provided further, that in the case of the sale of any such single-family house by a private individual owner not residing in such house at the time of such sale or who was not the most recent resident of such house prior to such sale, the exemption granted by this subsection shall apply only with respect to one such sale within any twenty-four (24) month period; provided further, that such bona fide private individual owner does not own any interest in, nor is there owned or served on his behalf, under any express or voluntary agreement, title to or any right to all or a portion of the proceeds from the sale or rental of, more than three (3) such single-family houses at any one time; provided further, that the sale or rental of any such single-family house shall be excepted from the application of this Article only if such house is sold or rented:

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(a) without the use in any manner of the sales 1 or rental facilities or the sales or rental services 2 of any real estate broker, agent, or salesman, or of 3 such facilities or services of any person in the 4 business of selling or renting dwellings, or of any 5 employee or agent or any such broker, agent, salesman 6 or person, and 7 (b) without the publication, posting or mailing, after notice, of any advertisement or written notice 9 10 11 12

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- in violation of the provisions of Section 70.47 of this Code; but nothing in this provision shall prohibit the use of attorneys, escrow agents, abstractors, title companies and other such professional assistance as necessary to perfect or transfer the title; or
- rooms or units in dwellings containing living cuarters occupied or intended to be occupied by no more than four (4) families living independently or each other, if the owner actually maintains and occupies one of such living quarters as his residence.

Section 70.49. Procedure. Any person aggrieved by an unlawful practice prohibited by this Article may file a complaint with the Attorney General within thirty (30) days after the aggrieved person becomes aware of the alleged unlawful practice, and in no event shall exceed more than sixty (60) days after the alleged unlawful practice The Attorney General or his duly authorized occurred. representative shall investigate each complaint and attempt to resolve each complaint. Failure to achieve a resolution

acceptable to both parties and in compliance with this Article shall cause the Attorney General to commence prosecution.

Section 70.50. Other Remedies. Nothing herein contained shall prevent any person from exercising any right or seeking any remedy to which he might otherwise be entitled.

Section 70.51. Penalties. Any person violating any provision of this Article shall, upon conviction thereof, be guilty of a misdemeanor."

Section 2. This Act shall be effective ninety (90) days after enactment.